United States Environmental Protection Agency

Office of Air and Radiation

EPA 430R07004 February 2008



Background Documents Supporting Climate Change Science Program Synthesis and Assessment Product 4.1: Coastal Elevations and Sensitivity to Sea Level Rise

J.G. Titus Environmental Protection Agency

and

E.M. Strange Stratus Consulting Inc., editors

These technical documents were prepared and approved for publication by the U.S. EPA Office of Air and Radiation in accordance with EPA peer review policies. The draft document underwent peer review by external subject-matter experts. The comments of all reviewers were carefully considered and incorporated, wherever possible, throughout the revised technical documents. The information in this document was developed and presented in a manner consistent with EPA's Guidelines for Ensuring and Maximizing the Quality, Objectivity, Utility and Integrity of Information Disseminated by the Environmental Protection Agency. Mention of trade names or commercial products does not constitute endorsement or recommendation for use. Please send comments to James G. Titus, U.S. Environmental Protection Agency, Washington, D.C. 20460.

This document should be cited as:

Background Documents Supporting Climate Change Science Program Synthesis and Assessment Product 4.1: Coastal Elevations and Sensitivity to Sea Level Rise, J.G. Titus and E.M. Strange (eds.), 2008. EPA 430R07004. U.S. EPA, Washington, DC.

Preface

Sea level has risen approximately 30 cm (1 foot) along most of the U.S. Atlantic and Gulf coasts in the last century.¹ In the next century, however, rising atmospheric and ocean temperatures are likely to expand ocean water and melt glaciers, and thereby accelerate the rise in sea level. By the end of the 21st century, global average sea level is likely to be rising 1.5–9.7 mm/yr even if polar ice sheets do not begin to disintegrate, according to the Intergovernmental Panel on Climate Change.² Additional contributions from the Greenland and Antarctic ice sheets could be negligible or add as much as 4 mm/yr.³ Because of regional subsidence, sea level has risen, and almost certainly will continue to rise, 1–2 mm/yr more rapidly than the global average along the mid-Atlantic Coast.⁴ Thus, by 2100, sea level could be rising 3-16 mm/yr.⁵ Over the next century

sea level is expected to rise 30 to 90 cm (1 to 3 feet) along the mid-Atlantic coast.⁶

Rising sea level inundates low-lying lands, erodes shorelines, exacerbates flooding, and increases the salinity of estuaries and aquifers. The ramifications can be broadly divided into two categories: the human impact and the environmental impact. The human impacts include flood damages, land and structures lost to the sea, costs of protecting land and structures from the sea, the indirect economic and human toll from the migration necessitated by the entire loss of a community, and the costs of shifting to alternative water supplies when the original supply becomes saline.

This collection of papers focuses on some of the environmental impacts of sea level rise on the mid-Atlantic Coast of the United States. All but two of these papers were prepared to support a forthcoming report by the United States Climate Change Science Program entitled *Coastal Elevations and Sensitivity to Sea Level Rise*.

Figures a–d provide an overview of the primary environmental impact examined by this report. Tidal wetlands are found where the elevation of the land is between high and low tides, with tidal marshes generally above mean sea level and tidal flats below mean sea level. (a) When sea level was rising rapidly, tidal wetlands would tend to be a narrow fringe along the shore, determined by the slope of the land. But wetlands have been able to keep pace with the relatively slow rate of sea level rise during the last several thousand years. As sea level rose, new wetlands would form inland; but the seaward boundary of tidal wetlands did not retreat to the same extent, and the area of tidal

¹See, e.g., Zervas, C.E., 2001, Sea Level Variations of the United States 1854–1999, NOAA Technical Report NOS CO-OPS 36, Silver Spring, MD: National Oceanic and Atmospheric Administration.

²IPCC at Table 10.7; Meehl, G.A., T.F. Stocker, W.D. Collins, P. Friedlingstein, A.T. Gaye, J.M. Gregory, A. Kitoh, R. Knutti, J.M. Murphy, A. Noda, S.C.B. Raper, I.G. Watterson, A.J. Weaver and Z.-C. Zhao, 2007, Global Climate Projections. In: *Climate Change 2007: The Physical Science Basis. Contribution of Working Group I to the Fourth Assessment Report of the Intergovernmental Panel on Climate Change*, Solomon, S., D. Qin, M. Manning, Z. Chen, M. Marquis, K.B. Averyt, M. Tignor and H.L. Miller (eds.), United Kingdom and New York: Cambridge University Press, Cambridge,

³Ibid.

⁴See, e.g., Titus, J.G. and V. Narayanan, 1996, *The Probability of Sea Level Rise*, Washington, DC: U.S. Environmental Protection Agency, at chapter 9 (discussing methods for projecting relative sea level rise when given projections of global sea level rise). ⁵The global rate would be 1.5–13.6 mm/yr; IPCC at Table 10.7 (adding "sea level rise" to "scaled up ice charge"). *Ibid*.

⁶The global rise would be 19–77 cm. *Ibid*.

wetlands increased. (b) Today, the area of tidal wetlands-i.e., the land between the high and low tide shorelines—is much greater than the amount of dry land within a similar elevation range above the high tide shoreline. But there is a limit to the rate of sea level rise with which tidal wetlands can keep pace. (c) And if the sea rises more rapidly, most of the existing tidal wetlands will be lost, and the total area of tidal wetlands will decline to the narrow fringe determined by the slope. (d) Finally, in places where developed lands along the shore are protected from tidal inundation, new wetlands may not form inland and almost all tidal wetlands may be lost. Because the tidal wetlands support fish and wildlife, a loss of tidal wetlands could cause populations of birds and fish to decline or relocate.

Examining the magnitude of this environmental impact requires us to address several questions, which are enumerated in the prospectus for *Coastal Elevations and Sensitivity to Sea Level Rise*⁷:

• How much dry land is immediately above the tides and hence potentially available for

the creation of new wetlands (wetland migration) as sea level rises?

- To what extent can existing tidal wetlands—especially the vegetated wetlands—keep pace with rising sea level?
- Which species depend on the tidal wetlands that are potentially at risk if sea level rises?

In Section 1.1, Titus and Wang evaluate the first question. They collected the best available topographic information as well as data on tides and wetlands. Based on standard interpolation methods, they create maps of lands depicting elevations relative to spring high water, that is, the average elevation of the high tides during full and new moons. Because tidal wetlands generally extend up to approximately spring high water, those maps provide elevations relative to the upper boundary of tidal wetlands. Finally, they quantify the area of lands close to sea level. In Section 1.2, Jones and Wang provide additional details on the Titus and Wang approach to quantifying the area of land close to sea level by interpolation. This paper also explains the authors' approach



⁷ Available at

sap4-1/sap4-1prospectus-final.htm

http://www.climatescience.gov/Library/sap/

to extending that type of analysis to include forthcoming data sets on shore protection and the vertical accretion of wetlands. Finally, Titus (in Section 1.3.1) and Cacela (in Section 1.3.2) estimate uncertainty ranges for the results developed in the previous two sections.

Chapter 2 has two papers that examine the ability of wetlands to keep pace with rising sea level through mechanisms collectively known as "wetland accretion." Section 2.1, by Reed et al., is the heart of the analysis: a panel assessment of the potential for wetland accretion in the mid-Atlantic from the south shore of Long Island to Virginia Beach. (They excluded North Carolina because the wetland accretionary processes are very different there.) This paper describes wetland accretionary processes and how they vary across different geomorphic settings. It also contains the panel's assessment of the potential for future wetland accretion. In Section 2.2, Titus, Jones, and Streeter generate GIS data and a set of maps to succinctly summarize the results of the Reed et al. analysis-and document a data set available for other researchers interested in modeling changes in mid-Atlantic wetlands. (The complete set of maps appears in Section 2.1 instead of 2.2 to facilitate the discussion of the various mid-Atlantic subregions.)

This report does not quantitatively integrate the results from the separate studies. However, an informal examination of the maps produced in these studies shows that accelerated sea level rise is likely to cause a loss of intertidal habitat, with higher rates of sea level rise causing a correspondingly greater loss of habitat. What are the consequences?

Ideally, we would develop an ecological model of the impacts of habitat loss throughout the mid-Atlantic as sea level rises. Given time and resource constraints, we had to limit our modeling to a single county and provide more qualitative descriptions for the rest of the region. Chapter 3 presents 20 papers that examine the species that depend on the vulnerable habitats. In Section 3.1, Jones and Bosch present an overview of the habitats that could be altered or lost as a result of sea level rise and the animal species found in these habitats, with emphasis on tidal marshes, estuarine beaches, tidal flats, and submerged aquatic vegetation. Eighteen brief literature reviews follow, each discussing the coastal ecosystems of a multicounty coastal region. These papers focus on the animals that depend on the vulnerable habitats for food, shelter, spawning, or nursery areas. Although it was not possible to discuss every bay, river, or tidal creek, we examine a representative sample. Five locator maps⁸ show the specific areas that these papers discuss. Finally, Section 3.20 is a modeling study, which quantifies the impact of sea level rise and six scenarios of shore protection on the fish and bird species that inhabit Barnegat Bay and the smaller estuaries adjacent to Long Beach Island, New Jersey. This pilot study quantitatively integrates the three questions addressed by this report.

Chapters 1 and 2 are mapping assessments that rely mostly on published data and peerreviewed scientific literature. Chapter 3, however, relies on a more diverse group of sources-including web sites, and emails and oral statements from experts. These types of sources are necessary because, in most cases, there is no peer-reviewed journal article that addresses the presence of a particular species at a particular location. Nevertheless, as long as an author reviews the reliability of a source, these more informal sources can be just as useful as a published scientific article. For example, an individual making a general statement about environmental vulnerability may not be as reliable as a peer-reviewed article doing the same thing; but a refuge manager stating species of birds that she has personally seen on her refuge would generally be at least as reliable as a journal article that mentioned that particular refuge in passing. In every case where these papers rely on a source that is not a peer-reviewed report, the footnote documenting the source includes enough information for a reader to understand the

⁸Maps 3-1, 3-2, 3-3, 3-7, and 3-8.

author's basis for assuming that the source is reliable *for the fact cited*.

Throughout Chesapeake Bay, tidal and intertidal lands are threatened by sea level rise. Although coastal wetlands may migrate inland in some locations, Chesapeake Bay is likely to experience a significant loss of tidal wetland habitat with even a small increase in the rate at which sea level rises—and if sea level rises more than 10 mm/yr-most saline and brackish wetlands are vulnerable. One would expect adverse effects on the species that use these habitats for critical life functions such as reproduction and feeding, but we know too little to determine cause and effect relationships or to quantify the impacts. In intertidal areas, deeper water will reduce light penetration, which can inhibit the growth and survival of submerged aquatic vegetation; whether these areas can transgress inland onto current marsh areas that become inundated is highly uncertain and depends on a variety of physical factors. Although beds of submerged aquatic vegetation play a critical role as nursery and food source for many fish and other aquatic species, we do not know the extent of consequences of the loss of submerged vegetation for these speciessimilarly, the impacts of substantial marsh loss on the species that feed on the fish that directly rely on the marsh are not quantified. The impact on birds is also unclear: Some species

may be able to move inland to nest and find food—but perhaps only if nearshore farms, forests, and nontidal wetlands are not consumed by coastal development. Changing migration patterns with a warmer climate and shifts in estuarine species composition with warmer water temperatures are further confounding factors. Nevertheless, some species are clearly vulnerable, such as the horseshoe crab, which relies on estuarine beaches to reproduce—and the many migratory bird species that depend on horseshoe crab eggs to refuel during their long-distance migrations.

Our inability to forecast how complex animal communities respond to habitat loss as sea level rises need not obscure the importance of the few things that we do know. For several decades, the importance of tidal habitats has prompted governments and private conservancies to preserve coastal wetlands and shallow water habitats. Rising sea level threatens these habitats, and an accelerated rise is likely to eliminate much of it. This report identifies many animal species that will be forced to adapt to the impacts of rising sea level. How they might adapt and what managers might do to increase the likelihood of successful adaptations are outside the scope of this report. We hope that this collection of papers helps motivate the research needed to answer those questions.

Summary of the Review Process

In 2006, EPA initiated the review of a series of papers that were written as background for the U.S. Climate Change Science Program (CCSP) Synthesis and Assessment Product 4.1 Coastal Elevations and Sensitivity to Sea-Level Rise. These documents were linked to questions in the SAP4.1 Prospectus. The reviews were intended to serve as "Level One" peer reviews—short, brief reviews to help the authors ensure that each background paper contained reasonable assumptions, estimates, and conclusions given the available data.

Potential reviewers were identified on the basis of their areas of expertise, including knowledge of the specific coastal areas studied. To accommodate the range of topics explored in the papers (e.g., wetland accretion, GIS mapping, and coastal zone biology), reviewers were sought from a variety of backgrounds. Candidate reviewers included scientists, engineers, and others involved with mid-Atlantic coastal research, management, and policy in federal, state, and local agencies, nonprofit organizations, and the private sector.

For each document, reviewers were given the paper itself, a review charge, and other background documents as needed to support their review. Many of the papers were relatively brief, and reviewers were often asked to review more than one paper. Comments sent by reviewers were compiled in a comment spreadsheet for use by EPA, and each author was sent verbatim comments on the paper(s) that they wrote. The comments of all reviewers were carefully considered and incorporated, wherever possible, throughout the revised technical documents.

Contents

CHAPTER 1. COASTAL ELEVATIONS IN THE MID-ATLANTIC

I.1 Maps of Lands Close to Sea Level along the Middle Atlantic Coast of the Jnited States: An Elevation Data Set to Use While Waiting for LIDAR J. G. Titus and J. Wang	1
1.2 Interpolating Elevations: Proposed Method for Conducting Overlay Analysis of GIS Data on Coastal Elevations, Shore Protection, and Wetland Accretion <i>R. Jones and J. Wang</i> 45	
Appendix A. Area of Land Close to Sea Level, by State5	6
I.3 Uncertainty Ranges Associated with EPA's Estimates of the Area of Land Close to Sea Level J. G. Titus and D. Cacela	8
1.3.1. Approach <i>J. G. Titus</i> 6	9
1.3.2. Implementing the Approach using Geographically Specific Error Functions Approach <i>D. Cacela</i>	3
1.3.3. Results <i>J. G. Titus</i>	1
Appendix A. Low and High Estimates of the Area of Land Close to Sea Level, by State10	3
Appendix B. Low and High Estimates for the Area of Dry and Wet Land Close to Sea Level, by Subregion11	9
Appendix C. Low and High Estimates of the Area of Land Close to Sea Level, by Region: Mid-Atlantic13	0
CHAPTER 2. SITE-SPECIFIC SCENARIOS FOR WETLANDS ACCRETION IN THE MID-ATLANTIC	

2.1 Site-Specific Scenarios for Wetlands Accretion as Sea Level Rises in the Mid-Atlantic Region

2.2. Maps that Depict Site-Specific Scenarios for Wetland Accretion as Sea Level
Rises along the Mid-Atlantic Coast
J. G. Titus, R. Jones, R. Streeter175

CHAPTER 3. MID-ATLANTIC COASTAL HABITATS AND ENVIRONMENTAL IMPLICATIONS OF SEA LEVEL RISE

3.1 Overview A. Shellenbarger Jones	
3.2 North Shore, Long Island Sound and Peconic Estuary <i>E. M. Strange</i>	
3.3 Long Island's South Shore Barrier Island/Lagoon System E. M. Strange	218
3.4 New York City, the Lower Hudson River, and Jamaica Bay <i>E. M. Strange</i>	
3.5 Raritan Bay and the Hackensack Meadowland, New Jersey <i>E. M. Strange</i>	
3.6 New Jersey's Coastal Bays <i>E. M. Strange</i>	
3.7 Delaware Bay D. Kreeger and J. G. Titus	242
3.8. Maryland and Delaware Coastal Bays <i>E. M. Strange</i>	
3.9 The Atlantic Side of the Virginia Eastern Shore <i>E. M. Strange</i>	250
E. M. Orango	
3.10 Chesapeake Bay: Local Area Coastal Habitat and Environmental Implic of Sea Level Rise: Anticipated Effects by Multicounty Region	cations
3.10 Chesapeake Bay: Local Area Coastal Habitat and Environmental Implic	cations 263
 3.10 Chesapeake Bay: Local Area Coastal Habitat and Environmental Implic of Sea Level Rise: Anticipated Effects by Multicounty Region <i>A. Shellenbarger Jones</i> 3.11 The Chesapeake Bay Shoreline near Hampton Roads 	cations 263 266
 3.10 Chesapeake Bay: Local Area Coastal Habitat and Environmental Implic of Sea Level Rise: Anticipated Effects by Multicounty Region <i>A. Shellenbarger Jones</i> 3.11 The Chesapeake Bay Shoreline near Hampton Roads <i>A. Shellenbarger Jones and C. Bosch</i> 3.12 The Chesapeake Bay Shoreline of Middle Peninsula 	cations 263 266 270
 3.10 Chesapeake Bay: Local Area Coastal Habitat and Environmental Implic of Sea Level Rise: Anticipated Effects by Multicounty Region <i>A. Shellenbarger Jones</i> 3.11 The Chesapeake Bay Shoreline near Hampton Roads <i>A. Shellenbarger Jones and C. Bosch</i> 3.12 The Chesapeake Bay Shoreline of Middle Peninsula <i>A. Shellenbarger Jones and C. Bosch</i> 3.13 The Chesapeake Bay Shoreline of Northern Neck 	cations 263 266 270 274
 3.10 Chesapeake Bay: Local Area Coastal Habitat and Environmental Implic of Sea Level Rise: Anticipated Effects by Multicounty Region <i>A. Shellenbarger Jones</i>. 3.11 The Chesapeake Bay Shoreline near Hampton Roads <i>A. Shellenbarger Jones and C. Bosch</i>. 3.12 The Chesapeake Bay Shoreline of Middle Peninsula <i>A. Shellenbarger Jones and C. Bosch</i>. 3.13 The Chesapeake Bay Shoreline of Northern Neck <i>A. Shellenbarger Jones and C. Bosch</i>. 3.13 The Chesapeake Bay Shoreline of Northern Neck <i>A. Shellenbarger Jones and C. Bosch</i>. 3.14 Lower Potomac 	cations 263 266 270 274 277
 3.10 Chesapeake Bay: Local Area Coastal Habitat and Environmental Implic of Sea Level Rise: Anticipated Effects by Multicounty Region <i>A. Shellenbarger Jones</i> 3.11 The Chesapeake Bay Shoreline near Hampton Roads <i>A. Shellenbarger Jones and C. Bosch</i> 3.12 The Chesapeake Bay Shoreline of Middle Peninsula <i>A. Shellenbarger Jones and C. Bosch</i> 3.13 The Chesapeake Bay Shoreline of Northern Neck <i>A. Shellenbarger Jones and C. Bosch</i> 3.13 The Chesapeake Bay Shoreline of Northern Neck <i>A. Shellenbarger Jones and C. Bosch</i> 3.14 Lower Potomac <i>E. M. Strange and A. Shellenbarger Jones</i> 3.15 Upper Potomac 	cations 263 266 270 274 277 282

3.18 The Chesapeake Bay Shoreline of the Central Eastern Shore <i>A. Shellenbarger Jones</i>	
3.19 Virginia Eastern Shore of Chesapeake Bay E. M. Strange	
3.20 Sea Level Rise Modeling <i>R. Jones and E. M. Strange</i>	
Appendix: GIS Maps of Modeled Habitat Changes	